

WEST VIRGINIA LEGISLATURE

2025 REGULAR SESSION

Introduced

Senate Bill 576

**FISCAL
NOTE**

By Senator Barrett

[Introduced February 24, 2025; referred
to the Committee on Finance]

1 A BILL to amend and reenact §29-22D-3 and §29-22D-4 of the Code of West Virginia, 1931, as
 2 amended; and to amend the code by adding four new sections, designated §29-22D-15a,
 3 §29-22D-17a, §29-22D-17b, and §29-22D-25, relating to fixed odds racing; authorizing
 4 fixed odds racing in horse and dog racing; defining terms; creating a special revenue
 5 account entitled Fixed Odds Horse Racing Wagering Purse Supplement Fund; providing
 6 for administration of the fund; providing for distribution of certain proceeds into the fund;
 7 providing for use of the funds; allowing funds to be invested; providing for distribution of
 8 funds; creating a special revenue account entitled Fixed Odds Dog Racing Wagering
 9 Purse Supplement Fund; providing for administration of the fund; providing for distribution
 10 of certain proceeds into the fund; providing for use of the funds; allowing funds to be
 11 invested; providing for distribution of funds; precluding certain individuals from wagering;
 12 making conforming amendments; and making technical corrections.

Be it enacted by the Legislature of West Virginia:

ARTICLE 22D. WEST VIRGINIA LOTTERY SPORTS WAGERING ACT.

§29-22D-3. Definitions.

1 For the purposes of this article, the following terms have the meanings ascribed to them in
 2 this section:

3 ~~(1)~~ "Adjusted gross sports wagering receipts" means an operator's gross sports wagering
 4 receipts from West Virginia Lottery sports wagering, less winnings paid to wagerers in such
 5 games.

6 ~~(2)~~ "Collegiate sport or athletic event" means a sport or athletic event offered or sponsored
 7 by, or played in connection with, a public or private institution that offers educational services
 8 beyond the secondary level.

9 ~~(3)~~ "Commission" or "State Lottery Commission" means the West Virginia Lottery
 10 Commission, created by §29-22-1 *et seq.* of this code.

11 ~~(4)~~ "Director" means the Director of the West Virginia State Lottery Commission, appointed

12 pursuant to §29-22-6 of this code.

13 (5) "E-sports event" means leagues, competitive circuits, tournaments, or similar
14 competitions where individuals or teams play video games, typically for spectators, either in
15 person or online, for the purpose of prizes, money, or entertainment.

16 "Fixed odds wager on dog racing" means a sum of money or representation of value risked by
17 a player on an occurrence associated with a sports event involving dog races for which the
18 outcome is uncertain. The term includes single-race bets, teaser bets, moneyline bets, in-race
19 wagering, proposition bets, straight bets, parlays, or any other wager type approved by the West
20 Virginia Lottery.

21 "Fixed odds wager on horse racing" means a sum of money or representation of value risked
22 by a player on an occurrence associated with a sports event involving racehorses for which the
23 outcome is uncertain. The term includes single-race bets, teaser bets, moneyline bets, in-race
24 wagering, proposition bets, straight bets, parlays, or any other wager type approved by the West
25 Virginia Lottery.

26 "Fixed odds wagering on dog racing" means the acceptance of wagers on a sports event
27 of a live dog racing with predetermined odds. Fixed odds wagering on horse or dog races shall
28 only occur as proved in this article. Fixed odds wagers on dog racing may be combined with
29 other wagers on other sports events as authorized in this article.

30 "Fixed odds wagering on horse racing" means the acceptance of wagers on a sports
31 event of a live horse racing with predetermined odds. Fixed odds wagering on horse racing shall
32 only occur as provided in this article. Fixed odds wagers on horse or dog races may be
33 combined with other wagers on other sports events as authorized in this article.

34 (6) "Gaming equipment" or "sports wagering equipment" means any mechanical,
35 electronic, or other device, mechanism, or equipment, and related supplies used or consumed in
36 the operation of West Virginia Lottery sports wagering at a licensed gaming facility including, but
37 not limited to, a kiosk installed to accept sports wagers.

38 ~~(7)~~ "Gaming facility" means a designated area on the premises of an existing historic resort
39 hotel, licensed under §29-25-1 *et seq.* of this code, to operate video lottery and table games or the
40 facility of an entity authorized to operate racetrack video lottery machines pursuant to §29-22A-1
41 *et seq.* of this code.

42 ~~(8)~~ "Government" means any governmental unit of a national, state, or local body
43 exercising governmental functions, other than the United States government.

44 ~~(9)~~ "Gross sports wagering receipts" means the total gross receipts received by a licensed
45 gaming facility from sports wagering.

46 ~~(10)~~ "License" means any license applied for or issued by the commission under this article
47 including, but not limited to:

48 (A) A license to act as agent of the commission in operating West Virginia Lottery sports
49 wagering at a licensed gaming facility (operator license or West Virginia Lottery sports wagering
50 license);

51 (B) A license to supply a gaming facility licensed under this article to operate sports
52 wagering with sports wagering equipment or services necessary for the operation of sports
53 wagering (supplier license);

54 (C) A license to be employed at a racetrack or gaming facility licensed under this article to
55 operate West Virginia Lottery sports wagering when the employee works in a designated gaming
56 area that has sports wagering or performs duties in furtherance of or associated with the operation
57 of sports wagering at the licensed gaming facility (occupational license); or

58 (D) A license to provide management services under a contract to a gaming facility
59 licensed under this article to operate sports wagering (management services provider license).

60 ~~(11)~~ "Licensed gaming facility" means a designated area on the premises of an existing
61 historic resort hotel, pursuant to §29-25-1 *et seq.* of this code, or the facility of an entity authorized
62 to operate racetrack video lottery machines, pursuant to §29-22A-1 *et seq.* of this code licensed
63 under this article to conduct West Virginia Lottery sports wagering.

64 ~~(12)~~ "Lottery" means the public gaming systems or games regulated, controlled, owned,
65 and operated by the State Lottery Commission in the manner provided by general law, as provided
66 in this article, §29-22-1 *et seq.*, §29-22A-1 *et seq.*, §29-22B-1 *et seq.*, §29-22C-1 *et seq.*, and §29-
67 25-1 *et seq.* of this code.

68 ~~(13)~~ "National criminal history background check system" means the criminal history
69 record system maintained by the Federal Bureau of Investigation based on fingerprint
70 identification or any other method of positive identification.

71 ~~(14)~~ "Operator" means a licensed gaming facility which has elected to operate a sports
72 pool and other authorized West Virginia Lottery sports wagering activities.

73 ~~(15)~~ "Professional sport or athletic event" means an event at which two or more persons
74 participate in sports or athletic events and receive compensation in excess of actual expenses for
75 their participation in such event.

76 ~~(16)~~ "Sports event" or "sporting event" means any professional sport or athletic event, any
77 collegiate sport or athletic event, motor race event, e-sports event, or any other special event
78 authorized by the commission under this article. A "sports event" or "sporting event" includes
79 "horse racing" or "dog racing" as defined in §19-23-3 of this code for the purpose of conducting
80 "fixed odds wagering on horse racing" or "fixed odds wagering on dog racing" as defined in this
81 article.

82 ~~(17)~~ "Sports pool" means the business of accepting wagers on any sports event by any
83 system or method of wagering.

84 ~~(18)~~ "Sports wagering account" means a financial record established by a licensed gaming
85 facility for an individual patron in which the patron may deposit and withdraw funds for sports
86 wagering and other authorized purchases, and to which the licensed gaming facility may credit
87 winnings or other amounts due to that patron or authorized by that patron.

88 ~~(19)~~ "Sports wagering agreement" means a written agreement between the commission
89 and one or more other governments whereby persons who are physically located in a signatory

90 jurisdiction may participate in sports wagering conducted by one or more operators licensed by the
91 signatory governments.

92 ~~(20)~~ "Sports wagering fund" means the special fund in the State Treasury created in §29-
93 22D-17 of this code.

94 ~~(21)~~ "Supplier" means a person that requires a supplier license to provide a sports
95 wagering licensee with goods or services to be used in connection with operation of West Virginia
96 Lottery sports wagering.

97 ~~(22)~~ "Wager" means a sum of money or thing of value risked on an uncertain occurrence.

98 ~~(23)~~ "West Virginia Lottery sports wagering" or "sports wagering" means the business of
99 accepting wagers on sporting events, and other events, the individual performance statistics of
100 athletes in a sporting event or other events, or a combination of any of the same by any system or
101 method of wagering approved by the commission including, but not limited to, mobile applications
102 and other digital platforms that utilize communications technology to accept wagers originating
103 within this state. The term includes, but is not limited to, exchange wagering, parlays, over-under,
104 moneyline, pools, fixed odds wagering on horse racing, fixed odds wagering on dog racing, and
105 straight bets. The term does not include:

106 (A) Pari-mutuel betting on the outcome of horse or dog races authorized by §19-23-12a
107 and §19-23-12d of this code;

108 (B) Lottery games of the West Virginia State Lottery authorized by §29-22-1 *et seq.* of this
109 code;

110 (C) Racetrack video lottery authorized by §29-22A-1 *et seq.* of this code;

111 (D) Limited video lottery authorized by §29-22B-1 *et seq.* of this code;

112 (E) Racetrack table games authorized by §29-22C-1 *et seq.* of this code;

113 (F) Video lottery and table games authorized by §29-25-1 *et seq.* of this code; and

114 (G) Daily Fantasy Sports (DFS).

115 ~~(24)~~ "West Virginia Lottery sports wagering license" means authorization granted under

116 this article by the commission to a gaming facility that is already licensed under §29-22A-1 *et seq.*
117 or §29-25-1 *et seq.* of this code, which permits the gaming facility as an agent of the commission to
118 operate West Virginia Lottery sports wagering in one or more designated areas or in one or more
119 buildings owned by the licensed gaming facility on the grounds where video lottery is conducted by
120 the licensee or through any other authorized platform developed by the gaming facility. This term is
121 synonymous with "operator's license".

§29-22D-4. Commission duties and powers.

1 (a) In addition to the duties set forth elsewhere in this article, §29-22-1 *et seq.*, §29-22A-1
2 *et seq.*, §29-22B-1 *et seq.*, §29-22C-1 *et seq.*, and §29-25-1 *et seq.* of this code, the commission
3 may regulate sports pools and the conduct of sports wagering under this article.

4 (b) The commission shall examine the regulations implemented in other states where
5 sports wagering is conducted and shall, as far as practicable, adopt a similar regulatory framework
6 through promulgation of rules.

7 (c) The commission may, pursuant to §29A-1-1, *et seq.* and §29A-3-1, *et seq.* of this code,
8 promulgate or otherwise enact any legislative, interpretive, and procedural rules the commission
9 considers necessary for the successful implementation, administration, and enforcement of this
10 article.

11 (1) Rules promulgated by the commission may include, but are not limited to, those
12 governing the acceptance of wagers on a sports event or a series of sports events; acceptance of
13 fixed odds wagering on horse racing or day racing; maximum wagers which may be accepted by
14 an operator from any one patron on any one sports event; type of wagering tickets which may be
15 used; method of issuing tickets; method of accounting to be used by operators; types of records
16 which shall be kept; use of credit and checks by patrons; type of system for wagering; protections
17 for patrons placing wagers; and promotion of social responsibility, responsible gaming, and
18 inclusion of the statement, "If you or someone you know has a gambling problem and wants help,
19 call 1-800 GAMBLER," in every designated area approved for sports wagering and on any mobile

20 application or other digital platform used to place wagers.

21 (2) The commission shall establish minimum internal control standards (MICS) and
22 approve minimum internal control standards proposed by licensed operators for administration of
23 sports wagering operations, wagering equipment and systems, or other items used to conduct
24 sports wagering, as well as maintenance of financial records and other required records.

25 (d) The commission shall propose a rule for legislative approval in accordance with the
26 provisions of §29A-3-1 *et seq.* of this code that enumerates the reasons for which patrons of sports
27 gaming may be banned from engaging in sports betting. The list of reasons for which patrons may
28 be banned shall include, but not be limited to:

29 (1) A prior conviction under §61-2-15a of this code;

30 (2) A prior violation of an order of the commission; or

31 (3) If the commission determines that the person poses a threat to the safety of patrons or
32 participants in a sporting event or determines that the person has engaged in a pattern of conduct
33 of harassing a sports official, coach, or any participants.

34 (e) The rule shall also set forth the procedure by which complaints against patrons are
35 lodged with and investigated by the commission. The commission shall notify a patron of the
36 commission's intent to ban the patron from sports betting, and the patron is entitled to a hearing
37 before the commission pursuant to §29A-5-1 *et seq.* of this code.

38 (f) The commission shall determine the eligibility of a person to hold or continue to hold a
39 license, shall issue all licenses, and shall maintain a record of all licenses issued under this article.

40 (g) The commission shall levy and collect all fees, surcharges, civil penalties, and weekly
41 tax on adjusted gross sports wagering receipts imposed by this article, and deposit all moneys into
42 the sports wagering fund, except as otherwise provided under this article.

43 (h) The commission may sue to enforce any provision of this article or any rule of the
44 commission by civil action or petition for injunctive relief.

45 (i) The commission may hold hearings, administer oaths, and issue subpoenas or

46 subpoenas duces tecum: *Provided*, That all hearings shall be conducted pursuant to the
47 provisions of the State Administrative Procedures Act, §29A-2-1, *et seq.* of this code and the
48 Lottery Administrative Appeal Procedures, W.Va. CSR §179-2-1, *et seq.*

49 (j) The commission may exercise any other powers necessary to effectuate the provisions
50 of this article and the rules of the commission.

§29-22D-15A. Fixed Odds Wagering on Horse Racing or Dog Racing.

1 (a) Fixed odds wagering on horse racing or dog racing is hereby authorized. Acceptance of
2 fixed odds wagering on horse racing or dog racing shall only be conducted by a licensed operator,
3 licensed gaming facility, or management services provider, as defined in this article.

4 (b) Any content authorized for fixed odds wagering on horse races from outside of West
5 Virginia to be offered for wagering by a licensed operator, licensed gaming facility, or management
6 services provider, shall comply with the Interstate Horseracing Act of 1978, 15 U.S.C. 3001, et
7 seq.

8 (c) Any content authorized for fixed odds wagering on horse races from West Virginia, or
9 fixed odds wagering on dog races from West Virginia, to be offered for wagering by a licensed
10 operator, licensed gaming facility, or management services provider, shall require the consent of
11 the host racetrack and recognized horsemen’s group for horse races.

§29-22D-17A. Fixed Odds Horse Racing Wagering Purse Supplement Fund creation;
Distribution of funds.

1 (a) There is hereby created within the State Treasury a fund known as the "West Virginia
2 Lottery Fixed Odds Horse Racing Wagering Purse Supplement Fund". The fund shall be
3 administered by the Director of the West Virginia Lottery.

4 (b) Ten percent of the licensee’s adjusted gross wagering receipts from fixed odds
5 wagering on horse racing shall be collected in the same manner as prescribed by §29-22D-16 of
6 this code. The funds shall be distributed as follows:

7 (1) Of the 10% collected from the licensee’s gross wagering receipts from fixed odds

8 wagers on horse races excluding parlays, 50% of such collections shall be deposited into the West
9 Virginia Lottery Fixed Odds Horse Racing Wagering Purse Supplement Fund created by this
10 section.

11 (2) Of the 10% collected from the licensee's gross wagering receipts from parlays, 50% of
12 the portion of such collections wagered on horse race events in the parlays shall be deposited into
13 the West Virginia Lottery Fixed Odds Horse Racing Wagering Purse Supplement Fund created by
14 this section. For the avoidance of doubt, only the horse racing portion(s) of any parlay bet shall be
15 included in this calculation.

16 (c) All monies collected under this section by the West Virginia Lottery from fixed odds
17 wagering on horse racing shall be deposited with the State Treasurer in the West Virginia Lottery
18 Fixed Odds Horse Racing Wagering Purse Supplement Fund. The fund shall be an interest-
19 bearing account with all interest or other return earned on the money of the fund credited to and
20 deposited in the fund. All expenses of the West Virginia Lottery incurred in the administration and
21 enforcement of this article shall be paid from the sports wagering fund pursuant to §29-22D-17(b)
22 of this code.

23 (d) Monies in the fund shall be invested by the State Treasurer in the same manner as
24 monies in the state general fund. Interest earned on the investments of monies in the fund shall be
25 deposited in and credited to the fund.

26 (e) Within 30 days of the beginning of each fiscal year, any amount of monies in the fund
27 shall be distributed into the special funds created by thoroughbred racetrack licensees to be used
28 for the payment of regular purses offered for thoroughbred racing and established under §19-23-
29 9(b)(1) of this code.

30 (f) In distributing the funds collected into the special funds of the thoroughbred racetrack
31 licensees to be used for the payment of regular purses offered for thoroughbred racing established
32 under §19-23-9(b)(1) of this code, the State Treasury shall allocate proportionally based upon the
33 total handle, or amount wagered, at each licensed thoroughbred racetrack, as calculated annually

34 by the West Virginia Racing Commission, for the preceding calendar year.

§29-22D-17B. Fixed Odds Dog Racing Wagering Purse Supplement Fund creation;

Distribution of funds.

1 (a) There is hereby created in the State Treasury a fund known as the "West Virginia
2 Lottery Fixed Odds Dog Racing Wagering Purse Supplement Fund". The fund shall be
3 administered by the Director of the State Lottery.

4 (b) Ten percent of the licensee's adjusted gross wagering receipts from fixed odds
5 wagering on dog racing shall be collected in the same manner as prescribed by §29-22D-16 of this
6 code. The funds shall be distributed as follows:

7 (1) Of the 10% collected from the licensee's gross wagering receipts from fixed odds
8 wagers on dog races, excluding parlays, 50% of such collections to be deposited into the West
9 Virginia Lottery Fixed Odds Dog Racing Wagering Purse Supplement Fund established by this
10 section.

11 (2) Of the 10% collected from the licensee's gross wagering receipts from fixed odds
12 wagers on horse races from parlays, 50% of the portion of such collections wagered on dog race
13 events in the parlays to be deposited into the West Virginia Lottery Fixed Odds Dog Racing
14 Wagering Purse Supplement Fund created by this section. For the avoidance of doubt, only the
15 dog racing portion(s) of any parlay bet shall be included in this calculation.

16 (c) All monies collected under this section by the West Virginia Lottery from fixed odds
17 wagering on dog racing shall be deposited with the State Treasurer to the West Virginia Lottery
18 Fixed Odds Dog Racing Wagering Purse Supplement Fund. The fund shall be an interest-bearing
19 account with all interest or other return earned on the money of the fund credited to and deposited
20 in the fund. All expenses of the West Virginia Lottery incurred in the administration and
21 enforcement of this article shall be paid from the sports wagering fund pursuant to § 29-22D-17(b)
22 of this code.

23 (d) Monies in the fund shall be invested by the State Treasurer in the same manner as

24 monies in the state general fund. Interest earned on the investments of monies in the fund shall be
25 deposited in and credited to the fund.

26 (e) Within 30 days of the beginning of each fiscal year, any amount of monies in the fund
27 shall be distributed to the West Virginia Greyhound Breeding Development Fund created under
28 §19-23-10 of this code.

§29-22D-25. Wagering by racing officials not allowed.

1 An operator shall not knowingly accept a wager from a person who is an owner or trainer of
2 a racehorse or dog, or a jockey, including their employees, or a racing official, who is participating
3 in the horse racing or dog racing sports event, as applicable, on which the person is attempting to
4 place the wager. For the purposes of this section, a racing official shall mean: stewards, placing
5 judges, clerk of scales, starter, timer, paddock judge, Racing Commission veterinarian(s),
6 association’s racing secretary and assistants, horse identifier, clocker, and jockey room custodian.

NOTE: The purpose of this bill relates to fixed odds racing. The bill authorizes fixed odds racing in horse and dog racing; defines terms; creates a special revenue account entitled "Fixed Odds Horse Racing Wagering Purse Supplement Fund"; provides for administration of the fund; provides for distribution of certain proceeds into the fund; provides for use of the funds; allows funds to be invested; provides for distribution of funds; creates a special revenue account entitled "Fixed Odds Dog Racing Wagering Purse Supplement Fund"; provides for administration of the fund; provides for distribution of certain proceeds into the fund; provides for use of the funds; allows funds to be invested; provides for distribution of funds; precludes certain individuals from wagering; makes conforming amendments; and makes technical corrections.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.